

TEXT OF TELEGRAM 83ISLAMA019344

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ACTION RP-10

INFO OCT-00 COPY-01 ADS-00 AID-07 EB-08 IO-15 NEA-06
COME-00 TRSE-00 OMB-01 STR-14 AGRE-C1 USIE-00 SR-06
/069 W

R 101039Z NOV 83
FM AMEMBASSY ISLAMABAD
TO SECSTATE WASHDC 9398
INFO AMEMBASSY KABUL
4MEMBASSY ROME
USMISSION GENEVA
1MCONSUL KARACHI
1MCONSUL LAHORE POUCH
1MCONSUL PESHAWAR POUCH

C O N F I D E N T I A L SECTION 01 OF 03 ISLAMABAD 19344

STATE FOR RP/NSE AND NEA/PAB

AID FOR AID/FFP AND ASIA/PNS

ROME FOR FODAG

E.O. 12356: DECL:OADR
TAGS: SREF, WFP, PK, AF
SUBJECT: WFP OVERVIEW, OCTOBER 1983

REF: ISLAMABAD 16755

1. (C) ENTIRE TEXT.

2. SUMMARY. THIS IS PART OF OUR
SERIES OF MONTHLY REPORTS DEALING WITH FACETS OF THE
FOOD DISTRIBUTION PROGRAM OF THE WORLD FOOD PROGRAM
(WFP) FOR AFGHAN REFUGEES IN PAKISTAN. IN ITS OWN
MONTHLY REPORT THE WFP INDICATES THAT WHEAT AND VEGOIL
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STOCKS WILL BE EXHAUSTED BY THE END OF THE YEAR. THE WFP
REPORT ALSO SHOWS THAT THE GOP IS DISTRIBUTING WHEAT AT A
RATE HIGHER THAN THE WFP PLANNING FIGURE. THE WFP AND
GOP CONTINUE TO MANAGE THE DISTRIBUTION OF COMMODITIES
REASONABLY WELL. THE ACCOUNTING SYSTEM IS GOOD BUT LACKS
CONSISTENT METHODS FOR PHYSICAL VERIFICATION AND DETECT-
ION OF MALPRACTICES. THE WFP REPORT DESCRIBED A NUMBER OF
DIVERSIONS ITS FIELD OFFICERS HAVE DETECTED IN THEIR
RECENT FIELD VISITS. THE GOP OFTEN CHANGES REFUGEE

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DEPARTMENT OF STATE A/CDC/AR
REVIEWED BY *[Signature]* DATE *4/2/84*
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TS AUTH ☐ FILED ☐
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STAFF BASED ON THESE REPORTS. NEW PROVINCIAL REFUGEE COMMISSIONERS IN NWFP AND BALUCHISTAN APPEAR TO HAVE IMPROVED THE LEVEL OF COMMUNICATION AND COOPERATION IN BOTH PROVINCES. THE HEALTH AND NUTRITION CONFERENCE HAS BEEN POSTPONED UNTIL EARLY NEXT YEAR DUE TO A DELAY IN ANALYZING THE DATA. ANCONSULTANT HAS JUST CONCLUDED A TWO WEEK PROGRAM REVIEW. WFP DEPUTY REPRESENTATIVE YVES CLARET WILL CONCLUDE HIS THREE YEAR TOUR IN LATE NOVEMBER. END SUMMARY.

3. WFP MONTHLY REPORTS. OUR REGULAR REPORTING ON WFP AND THE FOOD AID PROGRAM FOR AFGHAN REFUGEES WILL INCLUDE MORE DATA ON STOCK POSITIONS, PLEDGES AND COMMODITY MANAGEMENT AS THESE WILL BE MAJOR ISSUES IN 1984. THE MOST RECENT WFP MONTHLY REPORT SHOWS STOCK POSITIONS AND REQUIREMENTS AS OF SEPTEMBER 1. IT SUMMARIZES THE FIRST EIGHT MONTHS OF 1983 AND PROJECTS NEEDS FOR THE BALANCE OF CY 83 AND THROUGH THE FIRST QUARTER OF CY 84. THE WFP CHART CAN BE SUMMARIZED AS FOLLOWS, FOR COMMODITY TYPES SUPPLIED UNDER PL 480:

	WHEAT	VEGOIL	DSM
(FIGURES IN THOUSANDS OF METRIC TONS)			

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A. TOTAL AVAILABLE
CARRYOVER PLUS
PLEDGES

389.7	25.6	24.6
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B. TOTAL DISTRIBUTED
JAN-AUG 1983

297.3	18.1	10.4
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C. BALANCE AVAILABLE
FROM STOCK ON HAND
PLUS UNDELIVERED
PLEDGES

92.4	7.5	14.2
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D. DISTRIBUTION
COVERED FOR 2.2 MILLION
TARGET RATIONS UNTIL

11/22/83	12/22/83	4/2/84
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COMMENTS:

(A) DURING THE FIRST 8 MONTHS OF CY 83 THE COMMISSIONER FOR AFGHAN REFUGEES, IN PROVIDING DAILY RATIONS FOR 2.43 MILLION REFUGEES, DELIVERED 30,000 METRIC TONS MORE WHEAT THAN WOULD BE REQUIRED FOR THE OFFICIAL WFP TARGET OF 2.2 MILLION RATIONS. THIS 30,000 MT IS THE EQUIVALENT OF AYDXVKISUQFLICH

WOULD

EXTEND STY PLEOGES TO APPROXIMATELY
DECEMBER 20. THE WFP REPS STATE THAT THE GOP IS AWARE

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OF THE WFP PLANNING TARGET OF 2.2 MILLION AND SHOULD NOT
 EXPECT REIMBURSEMENT BEYOND THAT AMOUNT BUT TO OUR
 KNOWLEDGE NO ACTION HAS BEEN TAKEN TO CLARIFY THIS MATTER
 WITH THE GOP AND ADJUST PLANNING REQUIREMENTS ACCORDINGLY.
 WE WILL URGE WFP TO DO
 (B) FOR THE 8 MONTH PERIOD THE DELIVERY OF VEGOIL TO

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R 101039Z NOV 83
FM AMEMBASSY ISLAMABAD
TO SECSTATE WASHDC 9399

...INFO AMEMBASSY KABUL
...AMEMBASSY ROME
...AMMISSION GENEVA
...AMCONSUL KARACHI
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...AMCONSUL PESHAWAR POUCH

...C O N F I D E N T I A L SECTION 02 OF 03 ISLAMABAD 19344

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...REFUGEES MET 112 PERCENT OF 2.2 MILLION TARGET RATINGS;
...THE DELIVERY OF DSM MET 64 PERCENT OF THE SAME TARGET; AND
...THE DISTRIBUTION OF SUGAR AND TEA REACHED 97 PERCENT AND
...79 PERCENT RESPECTIVELY. AFTER AN INTERRUPTION OF SEVERAL
...MONTHS LIMITED DISTRIBUTION OF SUGAR AND TEA HAS BEEN
...RESUMED.

...THE WFP IS REMINDING DONORS TO CONSIDER
...THEIR 1984 PLEDGES. WE UNDERSTAND THAT THE
...CANADIANS HAVE ANNOUNCED A PLEDGE OF 20,000 MT OF WHEAT
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AND 5,500 MT OF DSM. END COMMENT.

3. COMMODITY MANAGEMENT. THE ABILITY TO SMOOTH OUT THE
PEAKS AND VALLEYS OF COMMODITY ARRIVAL TO A LEVEL PATTERN
OF ACTUAL DELIVERY TO THE CAMPS EFFECTS THE NUTRITIONAL
IMPACT OF THE COMMODITIES. IT MAY ALSO INFLUENCE THE
DEGREE OF COMMODITY MISUSE AND DIVERSION. WITH A FEW
EXCEPTIONS THE WFP AND THE COMMISSIONERS FOR AFGHAN
REFUGEES HAVE DONE QUITE WELL IN THIS REGARD. THE

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DISTRIBUTION PATTERN FOR THE FIRST 8 MONTHS OF 1983 SHOWS FEW VARIATIONS OF OVER 20 PERCENT FROM THE AVERAGE. AN EXCEPTION WAS DSM AND TEA, WHOSE LEVELS OF DELIVERY FELL SHARPLY FROM BOTH TARGET AND AVERAGE FROM THE FIRST OF THE YEAR DURING MONTHS OF JULY AND AUGUST. WE HAVE URGED THE WFP SUB-OFFICE REPRESENTATIVES WHO WORK CLOSELY WITH THEIR RESPECTIVE PROVINCIAL AFGHAN REFUGEE COMMISSIONERS TO ENSURE THAT THE COMMODITIES NOW AVAILABLE ARE MANAGED TO ENSURE EVEN LEVELS OF DISTRIBUTION UNTIL 1984 COMMODITIES BEGIN TO ARRIVE. THIS MAY MEAN REDUCING SOME RATIONS BELOW TARGET LEVELS TO ENSURE UNINTERRUPTED SUPPLY.

4. THE COMMODITY ACCOUNTING SYSTEM. THE PRESENT SYSTEM AS DESIGNED BY THE WFP FIELD STAFF IS QUITE GOOD. AT EACH LEVEL OF COMMODITY HANDLING THERE ARE LEDGERS SHOWING RECEIPTS, ISSUES AND CURRENT BALANCES. EACH TRANSACTION IS SUPPORTED BY APPROPRIATE RECEIPTS AND WAYBILLS. THERE ARE HOWEVER PROBLEMS WITH PHYSICAL VERIFICATION. WFP HAS ONLY 8 FIELD STAFFERS INCLUDING THE PROVINCIAL SUB-OFFICE REPS. THUS MANY AREAS CAN BE VISITED ONLY A FEW TIMES EACH YEAR. SOME AREAS ARE OFF LIMITS TO WFP STAFF FROM TIME TO TIME BECAUSE OF SECURITY PROBLEMS. THIS HAS BEEN TRUE IN THE KURRAM AND KHYBER AGENCIES. VERIFICATION IN MAJOR STORAGE FACILITIES IS OFTEN DIFFICULT BECAUSE OF IRREGULAR STACKING OF THE COMMODITIES. WHEN

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THE WFP STAFF DETECTS MALPRACTICES THEY INFORM THE PROVINCIAL AFGHAN REFUGEE COMMISSIONERS. THIS OFTEN RESULTS IN THE TRANSFER OR DISMISSAL OF THE PERSONNEL INVOLVED.

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7. NEW PROVINCIAL AFGHAN REFUGEE COMMISSIONERS. BOTH NWFP AND BALUCHISTAN HAVE NEW PROVINCIAL COMMISSIONERS FOR AFGHAN REFUGEES. THE NWFP COMMISSIONER IS ROSTAM SHAH MOHMAND AND THE BALUCHISTAN COMMISSIONER IS BRIG. KHADEM HOSSEIN. UN STAFFERS NOTE AN APPARENT IMPROVEMENT IN THE LEVEL OF COMMUNICATION AND COOPERATION IN BOTH PROVINCES. COMMENT. THESE CHANGES MAY HAVE BEEN THE GOP RESPONSE TO THE INCREASING REPORTS OF MALPRACTICES. IN RECENT MEETINGS WITH REFUGEE COUNSELOR AND FFPO BOTH PROVINCIAL COMMISSIONERS HAVE NOTED THAT THERE ARE PROBLEMS WITHIN THE PROGRAM WITH RESPECT TO NUMBERS OF REGISTERED REFUGEES AND THE SALE OF FOOD COMMODITIES FOR PERSONAL GAIN. BOTH COMMISSIONERS HAVE STATED THAT THEY PLAN TO DEAL WITH THESE PROBLEMS. IT REMAINS TO BE SEEN HOW EFFECTIVE THEY CAN BE. END COMMENT.

8. THE UNHCR NUTRITION CONFERENCE. THE CONFERENCE (SEE PARA 10 REFTEL). INITIALLY PLANNED FOR EARLY NOVEMBER, HAS BEEN POSTPONED UNTIL EARLY 1984 DUE TO DELAY IN ANALYZING FIELD STUDIES UNDERTAKEN IN NWFP AND

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BALUCHISTAN. THESE STUDIES WERE UNDERTAKEN BY TWO NUTRITIONISTS SUPPLIED BY THE AUSTRALIAN GOVERNMENT TO THE UNHCR, WHOSE WORK SHOULD SIGNIFICANTLY ASSIST THE UNHCR AND WFP TO UNDERSTAND THE PROGRAM AND MAKE PROPOSALS TO THE GOP.

9. WFP VISITING NUTRITION CONSULTANT. PROF. DURONGOES SOMCHAI, OF THAILAND, A NUTRITION CONSULTANT WITH THE FAO, SPENT TWO WEEKS IN PAKISTAN ENDING NOVEMBER 5, TO REVIEW NUTRITION AMONG THE AFGHAN REFUGEES. HE TRAVELED WIDELY AND HELD MEETINGS WITH WFP AND UNHCR STAFF AND GOP OFFICIALS. IT IS EXPECTED THAT HIS FINDINGS WILL LEND CREDIBILITY TO THE CHANGES THAT UNHCR AND WFP WILL PROBABLY PROPOSE TO THE PAKISTAN GOVERNMENT. SEE ISLAM19057.

10. WFP PERSONNEL CHANGES. YVES CLARET (FRANCE), WHO HAS BEEN WFP DEPUTY REPRESENTATIVE IN ISLAMABAD SINCE 1980, IS CONCLUDING HIS TOUR IN NOVEMBER. HE WILL BE REPLACED ON AN INTERIM BASIS BY THE ASSISTANT DEPUTY FREEMAN HUDSON (U.S.) WHO HAS UP TO NOW BEEN PRIMARILY RESPONSIBLE FOR THE NON-EMERGENCY PROGRAMS OF WFP IN PAKISTAN.

11. KABUL MINIMIZE CONSIDERED. KING

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